Purpose and Caveats

This report provides an update to our initial compilation and assessment of the impacts of COVID-19 on electric and natural gas utilities in early April. Like our prior report, it reflects a review of many sources of information, with public health, economic, and industry data changing considerably day by day. The goal is to make a broad overview of energy industry implications available in one document, rather than to offer a detailed forecast or opinion. Data sources are considered reliable but have not been independently validated by Brattle. Doubtless, some important sources of information have been overlooked.

The pandemic continues to have devastating effects on healthcare, education, business activity, and employment. However, social distancing regimes in most states are being relaxed. Thus, it is possible we have seen as much energy demand reduction as will occur as a direct effect of social distancing.

Lingering and more difficult questions about the indirect effects of COVID-19 involve how quickly we can get back to more normal commerce, how much irreversible destruction of businesses will have occurred, and how demand patterns (consumption habits) may change over the long term. Utilities are being asked to bear some of this risk, but deferred cost recovery mechanisms may themselves be strained if the pandemic lasts too long.
1. COVID-19 Path and Macroeconomic Projections

2. Energy and Financial Sector Impacts
   - Oil & Gas demand and prices
   - Electricity loads, load shapes, and prices
   - Generation mix impacts
   - Renewable energy developments
   - Regulatory reactions
   - Financial impacts on valuations, interest rates, risk

3. Key Takeaways

Frame of reference: We have treated February 1, 2020, as the beginning of the significant influence of COVID-19 on the U.S. economy. Energy data has not been weather-normalized, so we use (where relevant) the average of a few years’ prior history for comparison.
COVID-19 Path and Macroeconomic Projections

THE Brattle GROUP
COVID-19 infections in the U.S. have increased throughout June, averaging 20% more infections over the month than May.

- The end of June and beginning of July have shown the greatest reported daily infections in the history of the pandemic, with around 55,000 reported infections daily.
- Although daily deaths have not grown as rapidly as infections, the U.S. cumulative deaths are steadily increasing, reaching over 128,000 by July 3.
Economy-Wide Drop and Recovery?
Disease Outlook – Canada

According to the European Centre for Disease Prevention and Control (ECDC), since the end of April, Canada has experienced an 87% decline in daily infections, while the U.S. has seen a 52% increase as of June 30.³

- Both the U.S. and Canada have experienced a general decline in daily deaths since April, with 58% and 68% declines, respectively.
- Based on IHME data, Ontario has below-average death and infection rates per capita, compared to Canada’s overall country statistics.²

COVID-19 Related Statistics in U.S. & Canada
ECDC Projection as of July 5³

<table>
<thead>
<tr>
<th></th>
<th>Daily Infections per Million Residents</th>
<th>Daily Deaths per Million Residents</th>
</tr>
</thead>
<tbody>
<tr>
<td>U.S. Difference</td>
<td>0</td>
<td>-58%</td>
</tr>
<tr>
<td>Canada Difference</td>
<td>-87%</td>
<td>-68%</td>
</tr>
<tr>
<td>Difference between 4/30 - 6/30</td>
<td>+52%</td>
<td>-58%</td>
</tr>
</tbody>
</table>
The U.S. has 25% of worldwide cases but only about 4% of the population.\(^4\)

- U.S. death rate has been declining since April, and its infections’ doubling time has declined (~10-20 days) – but is still higher than average on a global scale and locally higher in some states.
- NY accounted for more than 50% of all U.S. deaths, but has accounted for less than 10% of daily U.S. deaths in June on average.

**Daily COVID-19 Related Deaths** \(^1\)

**Growth in Number of Confirmed COVID-19 Cases since Inception** \(^5\)

*Source: The Visual Capitalist, data as of June 26, 2020.*
Most forecasts for Q2 2020 project a deep reduction in GDP, as large as 30-35%, e.g., as forecasted by Goldman Sachs. But then there is mostly continued expectation of a quick recovery, with GDP rebounding and growing back almost as fast in Q3 2020.6

- On a year over year basis, Goldman forecasts an overall 4.2% GDP reduction in 2020, followed by 5.8% annual growth in 2021.
- As of July 2, the CBO predicts a year-over-year decline of 5.8% in real GDP in 2020, followed by a 4% recovery in 2021.7
- Similarly, the Fed forecasts a 6.5% reduction for all of 2020, with a recovery of 5% in 2021.8
- The average decline affects certain sectors much harder than others. A PwC April report suggested that some sectors, such as transportation & hotels and food services & bars, are experiencing reductions in revenues of as much as 50%.9
Economic Impacts on Individuals

With U.S. total jobless claims roughly 3x begin-of-year levels, there is concern regarding personal and commercial limits on ability to endure continuing economic hardship.\(^\text{10}\)

- Although initial monthly unemployment claims have decreased since April, \textit{the CBO forecasts that unemployment will decline from about 10\% to 5\% over the coming decade, averaging 6.1\% through 2030, which is well above the pre-pandemic levels of 3.7\%.}\(^\text{7}\)
- As of the end of May, over 106 million loan accounts had been granted some sort of deferred payments or relief status, with student loans being the most skipped payments (79 million accounts).\(^\text{10}\)

\begin{center}
\begin{tikzpicture}
\begin{axis}[
    title={U.S. Jobless Claims\(^\text{11, 12, 13}\)},
    xlabel={Date},
    ylabel={Initial Claims},
    xmin=1/4, xmax=6/4,
    ymin=0, ymax=25000000,
    xtick={1/4, 2/4, 3/4, 4/4, 5/4, 6/4},
    ytick={0, 5000000, 10000000, 15000000, 20000000, 25000000},
    yticklabels={0, 5, 10, 15, 20, 25},
    legend pos=north west,
]

% Difference Weekly Claims (1/4 vs. 6/13)
\addplot [mark=*, color=black, smooth] coordinates {
(1/4, 0.005)
(2/4, 0.05)
(3/4, 0.33)
(4/4, 0.32)
(5/4, 0.02)
(6/4, 0.001)
} node[anchor=south] {\% Difference Weekly Claims (1/4 vs. 6/13)};
\addplot [mark=*, color=green, smooth] coordinates {
(1/4, 0.0005)
(2/4, 0.005)
(3/4, 0.03)
(4/4, 0.3)
(5/4, 0.3)
(6/4, 0.02)
} node[anchor=south] {U.S. Unemployed Population};
\addplot [mark=*, color=blue, smooth] coordinates {
(1/4, 0.0005)
(2/4, 0.005)
(3/4, 0.03)
(4/4, 0.3)
(5/4, 0.3)
(6/4, 0.02)
} node[anchor=south] {\% Difference Weekly Claims (1/4 vs. 6/13)};
\addplot [mark=*, color=green, smooth] coordinates {
(1/4, 0.0005)
(2/4, 0.005)
(3/4, 0.03)
(4/4, 0.3)
(5/4, 0.3)
(6/4, 0.02)
} node[anchor=south] {U.S. Unemployed Population};
\end{axis}
\end{tikzpicture}
\end{center}

\begin{center}
\begin{tabular}{|l|c|}
\hline
\textbf{Delayed Payments (Millions)} \(^\text{10}\) & \\
\hline
\textbf{All loan types} & May 31 \hspace{1cm} April 30 \\
\hline
\textbf{Student loan} & \hspace{1cm} \\
\textbf{Credit cards} & \hspace{1cm} \\
\textbf{Auto loan} & \hspace{1cm} \\
\textbf{Mortgage} & \hspace{1cm} \\
\hline
\end{tabular}
\end{center}

Energy and Financial Sector Impacts
Oil & Refined Products – Spot Prices

Oil prices have recovered since the end of April as OPEC+ and U.S. production cuts have taken effect -- but prices remain 20-30% below pre-COVID-19 levels at around $40/bbl.¹⁷

- OPEC production levels are lowest since the Gulf War in 1991.¹⁵
- In June, U.S. oil production hit 10.5 MMbpd, the lowest level in two years, down from a record high of 13 MMbpd earlier in 2020.¹⁶

In June, OPEC+ agreed to extend 9.7 MMbpd production cuts (10% of pre-COVID-19 demand levels) through end of July.¹⁸

U.S. oil storage currently stands at 539.2 MMbbl.¹⁶

China capitalized on low prices to buy 73 MMbbl (75% of global daily demand) on 59 tankers currently floating off its coast, which has helped support prices.¹⁹

Oil Futures

Oil futures have rebounded significantly since May, but markets are still pricing in a slow recovery (with forward prices below those in Feb 2020 through late 2020s).

WTI and Brent futures for 2020-27 have increased by 11-14% since May 1:20
- Reopening of global economies combined with production caused futures to rise.
- Futures remain 14% below pre-COVID-19 levels.

Goldman Sachs estimates global oil demand will not recover to pre-COVID-19 levels until 2022:21
- Global oil demand will decline by 8% in 2020 and rebound by 6% in 2021.
- Gasoline and diesel markets to recover fastest (by 2021) but jet fuel demand won’t recover until 2023.

Lower oil prices continue to have major impacts on the oil industry:
- Chesapeake Energy filed for bankruptcy on June 28.22
- Shell and Chevron took $22B and $10B write-downs, respectively, due to lower energy prices.23

Source: S&P Market Intelligence, as of July 2, 2020.
Vehicle travel has returned to near pre-COVID-19 levels as many regions reopen, and gasoline prices have followed higher.24

- Gasoline margins between wholesale and retain have returned to beginning of the year levels of $0.80/gallon after doubling to $1.60/gallon at the end of March.14,25
- Retail gasoline prices are 18% below 2019 levels despite heading into the typically high demand 4th of July Weekend, according to EIA data.25

Relative Vehicle Travel 24

Retail U.S. Gasoline 14,25


Natural gas demand has only been modestly affected by COVID-19.

- Natural gas for power generation increased in June due to warmer temperatures, with average June power demand up 4% compared to last year.

- In May and June, industrial demand returned to past normal levels, recovering from a 7% year-over-year decrease in April.

- Residential & commercial demand declined in the first few months of the pandemic but this was mostly due to normal seasonality; they are now relatively in-line with 2019.
Lower global natural gas demand has led storage levels to build faster relative to prior years, particularly in Europe, echoing prior storage concerns in the oil markets.

- European natural gas storage is currently at 82% of total capacity, based on country reported data.\(^{28}\)
- Both Europe and the U.S. storage levels are 3 months ahead of the 5-year average.
- EIA estimates an end-of-October storage level of 4,039 Bcf – the highest end-of-season storage level on record.\(^{51}\)
- China and Japan, the two largest LNG importers, have smaller natural gas storage capacities than Europe and the U.S. (360 Bcf in China and 590 Bcf in Japan).\(^{29,30}\)

**Sources:** Gas Infrastructure Europe, U.S. EIA.
Natural Gas – LNG

Global LNG prices remain under pressure; U.S. export volumes have fallen significantly in May and June.

Global LNG prices remain 50-60% below beginning of the year due to lower demand and elevated storage volumes.\(^{31}\)

It is estimated that 20 U.S. LNG Cargoes were cancelled in June, which caused export volumes to fall ~85% relative to March.\(^{32}\)

- An additional 45 cargoes in July and 40 cargoes in August are expected to be cancelled, equivalent to ~5 Bcf/day or 7.5% of current daily U.S. demand.\(^{32}\)
- Goldman Sachs estimates cancellations will add more than 760 Bcf to U.S. gas storage.\(^{33}\)
- EIA estimates 25% utilization of U.S. LNG export capacity in July and August 2020.\(^{51}\)
- Lower export volumes are putting downward pressure on Henry Hub prices.

Utilization at Sabine Pass, the largest U.S. export terminal, reached a 16-month low in June.\(^{34}\)

Japan’s LNG imports fell to an 11-year low in May, due to COVID-19’s impact on the economy.\(^{35}\)
Lower export volumes coupled with high domestic storage levels caused the August Henry Hub contract to decline 25% by July since the beginning of May.

Forward curve fell by about $0.20 (-8%) on average since the beginning of May due to over supply concerns.

- Futures curve remains elevated relative to pre-COVID-19 levels.
- High U.S. storage levels could lead to further reduction in winter prices.

Long-dated forwards are now above pre-COVID-19 (February 2020) levels.

Summer/Winter 2021 spread (Aug to Jan) increased by 42% since May 1st to $1.22, driven by lower summer prices.

- August 2020 contract fell by $0.57 (-25%) whereas January 2021 prices only fell by $0.21 (-7%) relative to May 1st.
Demand-area prices have remained fairly steady for the past 2-3 months, though they are well below prices in same months last year.

Source: S&P Global Market Intelligence, as of July 1, 2020.
Permian prices now trading at Henry Hub levels as a result of lower oil and associated gas production in West Texas.

Henry Hub averaged $1.63/Dth in June – the lowest inflation-adjusted price in 31 years.\(^5\)

Source: S&P Global Market Intelligence, as of July 1, 2020.
As Henry Hub prices fall due to storage concerns and lower export demand, basis differentials to the Northeast are flattening.

**Source**: S&P Global Market Intelligence, as of July 1, 2020.
May was slightly colder than normal in the U.S. and Canada, while warmer than average temperatures were felt in June in populous areas.

Source: Environment and Climate Change Canada; National Weather Service Climate Prediction Center.
Impact on Regional Electric Loads

Compared to the prior 4 years, June 2020 average hourly power loads for seven major ISOs* dropped 3.2% in June, less than half the 7.5% reduction experienced in May.

- The 7.5% load reduction in May could be about as deep as will occur from social distancing and COVID-19, barring bankruptcies and other economic fallout.
- The load reduction in June was about the same as March levels (~-3%), as stay-at-home orders relaxed across the country.

According to the EIA, residential load increased by 8% during April 2020 compared to April 2019, while commercial load decreased by 11% and industrial load by 9% across the U.S.\(^{41}\)

### 7 ISOs’ Electricity Load* in February-June 2020 Relative to Load for Prior 4 Years (2016-2019)\(^{42}\)

- **February**: 350 GW
- **March**: 300 GW
- **April**: 265 GW
- **May**: 240 GW
- **June**: 300 GW

Note: *CAISO, MISO, ISO-NE, NYISO, PJM, ERCOT and SPP; collectively, these ISOs represented approximately 55% of total U.S. load in February through June 2019.\(^{41,44}\)

COVID-19 effect in June is roughly half as large as in April and May, as stay-at-home orders relax across the U.S.
Impact on Regional Electric Loads

Seven U.S. ISOs have reported load reductions of 3-10% between March and June due to COVID-19; IESO is reporting an average 10% reduction in energy consumption.

### Estimates of Load Reduction due to COVID-19

<table>
<thead>
<tr>
<th>ISO</th>
<th>Description and Data</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ontario</td>
<td>IESO reports: average <strong>10%</strong> reduction in <em>energy consumption</em> and <strong>9%</strong> reduction in <em>peak demand</em> due to closures; demand has recovered by <strong>4%</strong> - <strong>12%</strong> (segment dependent) since June 12, but <em>residential energy consumption</em> down <strong>4%</strong>.</td>
</tr>
<tr>
<td>PJM</td>
<td>PJM reports: total <em>daily energy use</em> down <strong>14%</strong> in the first half of May and <strong>6%</strong> - <strong>11%</strong> from May 16 to June 3; <em>weekday peak demand</em> down <strong>10%</strong> between late March and May 26.</td>
</tr>
<tr>
<td>CAISO</td>
<td>CAISO reports: <em>weekday average load</em> reductions of <strong>3.3%</strong> (up to <strong>6.1%</strong> in <em>peak hours</em>); <em>weekend average load</em> reductions of <strong>1.2%</strong> (up to <strong>2.4%</strong> in <em>peak hours</em>). <em>Energy prices</em> down by about <strong>$10/MWh</strong> in DA and RT markets.</td>
</tr>
<tr>
<td>ERCOT</td>
<td>ERCOT reports: no COVID-19 impacts on <em>daily peak demand</em> in June; <em>weekly energy use</em> down <strong>1%</strong>.</td>
</tr>
<tr>
<td>MISO</td>
<td>MISO reports: <em>load reduction</em> of <strong>5.1%</strong> in June (compared to <strong>10.6%</strong> in May); change in load shape due to COVID-19 related measures.</td>
</tr>
<tr>
<td>ISO-NE</td>
<td>ISO-NE reports: system demand down <strong>3-5%</strong> through early June; air conditioning load from recent warmer weather and limited expansion of re-opening policies resulting in higher loads than would be expected absent COVID-19 response.</td>
</tr>
<tr>
<td>NYISO</td>
<td>NYISO reports: decline of <em>overall energy use</em> by <strong>2-9%</strong> in June (varies by week); reduction in electric demand from commercial customers leading driver of overall reduced electricity consumption.</td>
</tr>
<tr>
<td>SPP</td>
<td>SPP reports: a <strong>7-10%</strong> reduction in load from the week of April 26 to mid-May.</td>
</tr>
</tbody>
</table>

EIA predicts **4.2%** less *electricity consumption* in 2020 relative to 2019.
- **7.0%** decline for commercial sales
- **5.6%** decline for industrial sales
- **no** decline for residential sales

EIA also forecasts **12.2% decrease** in *energy-related CO2 emissions* in 2020 (relative to 2.8% in 2019).
Impact on Regional Electric Loads

Generally, U.S. ISOs have shown declining % load losses likely due to COVID-19 in June compared to prior months; ERCOT continues to show an absolute increase in load due to overall market growth.

Weekly Average Hourly Load: March-June

Note: Most demand reductions likely fall in peak hours, which accounts for approximately 50% of hours and the majority of energy consumption, so the impact on peak hours is likely greater than the all-hours estimated decreases above.
For reference, the methodology used for our U.S. ISO load reductions shows that IESO has experienced more moderate load declines in the pandemic period compared to the rest of the U.S. ISOs, with June 2020 load slightly exceeding average 2016-2019 load by 1%.

- This may be underestimating the effect of COVID-19, e.g., if weather has caused 2020 loads to be higher than normal in the past few months or there has been significant load growth over the past few years.

Weekly Average Hourly Load: March-June

Source: IESO Data Directory.
The load shapes across ISOs have remained largely unchanged, except for a slight tendency to lose load in afternoon hours, especially for CAISO, ISO-NE, and NYISO.

- Except SPP and ERCOT, all of the ISOs have lower load levels in June 2020 versus June 2016-2019 average.
Qualitatively, IESO shows slightly higher afternoon peak and average load, unlike the general trend in U.S. ISOs.

- IESO has experienced higher daily average load in June 2020 versus June 2016-2019 average.
- IESO, themselves, report a decrease in peak demand of around 9%, when comparing to similar days pre-COVID-19.54

Source: IESO Data Directory.
Impact on Spot Electricity Pricing

Daily LMPs have fallen in every ISO in almost every month from February through June 2020, compared to their past 2-year averages.

- Not necessarily due to COVID-19, but this will strain viability for some coal and nuclear plants.

**Day Ahead Average Monthly LMPs**

<table>
<thead>
<tr>
<th>Month</th>
<th>LMP Decline (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Feb</td>
<td>-14%</td>
</tr>
<tr>
<td>March</td>
<td>-38%</td>
</tr>
<tr>
<td>April</td>
<td>-50%</td>
</tr>
<tr>
<td>May</td>
<td>-20%</td>
</tr>
<tr>
<td>June</td>
<td>-34%</td>
</tr>
<tr>
<td>July</td>
<td>-28%</td>
</tr>
<tr>
<td>Aug</td>
<td>-22%</td>
</tr>
<tr>
<td>Sep</td>
<td>-39%</td>
</tr>
</tbody>
</table>

Note: IESO data reflects HOEP data, without the global adjustment. Converted from Canadian dollars using a conversion rate of 0.75, the annual average as of July 3rd. ERCOT North data reflects settlement point prices.
Power Price Forwards in Last 3 Months

At U.S. ISO hubs, average on-peak forward prices fell dramatically and universally by April for front months, but as of June 15 have increased to within ~$0.50 of February estimates; for 2021 and beyond, June 15 forwards increased above February levels.

- Long-dated forwards for PJM West and MISO are slightly ($2 to $3/MWh) above pre-COVID-19 levels
- By contrast Ontario power forwards have stayed $3-$7/MWh below February levels for most months.

### MISO (Indiana Hub)

<table>
<thead>
<tr>
<th>Difference</th>
<th>As of 2/1</th>
<th>As of 4/1</th>
<th>As of 6/15</th>
</tr>
</thead>
<tbody>
<tr>
<td>$0.38</td>
<td>+$1.96</td>
<td>+$1.11</td>
<td></td>
</tr>
</tbody>
</table>

### PJM West

<table>
<thead>
<tr>
<th>Difference</th>
<th>As of 2/1</th>
<th>As of 4/1</th>
<th>As of 6/15</th>
</tr>
</thead>
<tbody>
<tr>
<td>-$0.55</td>
<td>+$2.12</td>
<td>+$1.33</td>
<td></td>
</tr>
</tbody>
</table>

Note: All prices reported in USD.
Gas and coal generation in June 2020 are up by over 60% compared to May 2020 corresponding to seasonal warming plus partial economic recovery; but compared to June 2019, gas is up around 20% and coal is down approximately 10%.*

- EIA forecasts that coal’s share of U.S. electricity generation will decrease from 24% to 18% in 2020 compared to 2019 and then increase to 21% in 2021.\textsuperscript{52}

Note: *Analysis includes PJM, MISO, SPP, CAISO, NYISO, ISO-NE, and IESO.
Renewable Energy Long Term Development Plans and Incentives

Slowing?
There is an increasing number of reported project delays/cancellations, equipment sourcing challenges, supply chain and construction delays, and potential layoffs of employees.\(^{65,66,67}\)

- NYSERDA announced pause in NY 2020 offshore wind solicitation (1,000-2,500 MW), but with no reductions in long term goals.\(^ {68}\)
- New Jersey, New York, Pennsylvania, and Michigan had suspended renewables construction during the pandemic, as part of non-essential construction stoppage.\(^ {69,70,71,72}\)
- Unemployment claims data shows that the clean energy industries has lost over 594,300 jobs since the beginning of the pandemic (a 17% drop in the workforce), and forecasts estimate up to 25% drop if no actions to support the industries.\(^ {73}\)

Financing risk and uncertainty are compounding delays.\(^ {74}\)
- While interest rates are down, lender credit standards are more stringent.
- Tax equity may be squeezed by lower taxable income among investors.

Potential consolidation of small developers.

Growing?
Worldwide lockdowns and social distancing measures have triggered a historic decline in emissions, increasing public appreciation for improved climate conditions.\(^ {75}\)

- IEA estimates an 8% global reduction in CO2 emissions relative to 2019, the lowest emissions levels since 2010.\(^ {76}\)
- This is far above the annual reductions under the 2015 Clean Power Plan, which aimed to reduce U.S. CO2 emissions 32% below 2005 levels by 2030.\(^ {77}\)

Several states have affirmed continued commitments to long term clean energy policies.
- New York governor unveiled details of 21 large-scale solar, wind, and energy storage projects (1,278 MW) across upstate NY in March.\(^ {78}\)
- The Virginia Clean Economy Act, signed in April, sets goals of 5,200 MW of offshore wind by 2034 and 3,100 MW of storage by 2035.\(^ {79}\)
Potential financial consequences (before or absent cost recovery mechanisms) for a utility with revenues of $10 billion per year are shown below.

- In the **near-term**, COVID-19 revenue reductions will be smaller than load reductions.
- In the **medium-term**, residential non-payments and C&I bankruptcy become more likely.
- Loss of cash flow and net income up to $500 million on average, or $1.8 billion in a worst case.
  - Average losses of 23% and 37% for cash flow and net income, respectively.
  - Worst case losses of 81% and 137% for cash flow and net income, respectively.
- **Erosion of credit metrics** below those typically associated with investment grade utilities:
  - FFO/Debt below 15%.
  - Interest coverage below 4x.

These shortfall amounts should be recoverable in subsequent periods, but may require special financing and ratemaking, such as securitization.

![Illustrative Utility Financial Consequences due to COVID-19](image)

<table>
<thead>
<tr>
<th>Pre-COVID</th>
<th>National Average</th>
<th>Bottom Decile (worst) experience</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Near-Term</td>
<td>Med-Term</td>
</tr>
<tr>
<td>1. Total Load Reduction %</td>
<td>-5%</td>
<td>-5%</td>
</tr>
<tr>
<td>2. Total Revenue Loss %</td>
<td>-2%</td>
<td>-8%</td>
</tr>
<tr>
<td>3. Revenues $ Mil.</td>
<td>10,000</td>
<td>9,800</td>
</tr>
<tr>
<td>4. Expenses, Variable = 33% $ Mil.</td>
<td>6,692</td>
<td>6,582</td>
</tr>
<tr>
<td>5. EBITDA $ Mil.</td>
<td>3,308</td>
<td>3,218</td>
</tr>
<tr>
<td>6. Interest $ Mil.</td>
<td>613</td>
<td>613</td>
</tr>
<tr>
<td>7. Income Taxes $ Mil.</td>
<td>516</td>
<td>491</td>
</tr>
<tr>
<td>8. Cash Flow (FFO) $ Mil.</td>
<td>2,179</td>
<td>2,114</td>
</tr>
<tr>
<td>9. Depreciation $ Mil.</td>
<td>851</td>
<td>851</td>
</tr>
<tr>
<td>10. Net Income $ Mil.</td>
<td>1,328</td>
<td>1,263</td>
</tr>
<tr>
<td>11. Realized ROE %</td>
<td>10.0%</td>
<td>9.5%</td>
</tr>
<tr>
<td>12. Debt $ Mil.</td>
<td>12,255</td>
<td>12,255</td>
</tr>
<tr>
<td>13. FFO/Debt %</td>
<td>17.8%</td>
<td>17.3%</td>
</tr>
<tr>
<td>14. (EBITDA - Tax)/Interest x</td>
<td>4.6x</td>
<td>4.5x</td>
</tr>
<tr>
<td>15. Change in Cash Flow %</td>
<td>-3%</td>
<td>-23%</td>
</tr>
<tr>
<td>16. Change in Net Income %</td>
<td>-5%</td>
<td>-37%</td>
</tr>
</tbody>
</table>
All states have mandatory or voluntary suspensions of utility shutoffs as of late April, with 10 more becoming mandatory in April compared to March.

- Ontario, along with four other Canadian provinces, have mandatory service moratoriums; an additional 5 provinces have voluntary moratoriums.
Many utilities are pinning hopes on deferred revenues and decoupling, but this mechanism may become stressed under COVID-19, if unemployment grows or persists.
Regulatory Responses to COVID-19

Nineteen U.S. states and three Canadian provinces have implemented deferral payment provisions to support utilities’ recovery of COVID-19 related costs, allowing utilities to defer them for future recovery.

There are 19 states with pending COVID-19 responses, all with proceedings underway to assess potential cost recovery solutions.

Regulatory assets to track or defer costs are the most common cost recovery provision passed by states, so far.

- Future proceedings will consider utility's request to recover these assets.

Five states* have clarified that customers are expected to fully repay their bill once the moratorium is lifted.83

- Customers can set up payment plans to repay the full amount owed.

Note: *States include New Hampshire, North Carolina, Ohio, Texas, and Colorado.
Global Stock Prices

The broad market indices of the countries shown below have experienced deep declines since the COVID-19 pandemic, roughly proportional to the severity of their COVID-19 outbreaks and the timeliness/depth of their lockdown.

- E.g., Asian countries have relatively smaller losses, compared to some in the E.U.
- The U.S. is an outlier with stock prices only a few percent below pre-pandemic levels.

Industry Composition of S&P 500

The S&P 500 is comprised of primarily IT, health care, finance, and consumer companies.

- Energy and utilities account for slightly more than 6% of the total index.

The large share of the U.S. index coming from high tech and IT partly explains its resilient stock market. Other countries with more dependence on energy (especially oil), raw materials and exports, or tourism are likely to be harder hit by COVID-19.

Source: Bloomberg, data as of May 29, 2020.
COVID-19 impacts on the economy and uncertainty will affect utility cost of capital, liquidity, hedging, perhaps capex programs, and IRP expansion timing or choices.

Through the beginning of April, utility stock prices generally followed the overall market trends quite tightly, but more recently have been lagging behind the S&P 500.

- Since the beginning of April, the utility index price has gained only 8%, while the S&P improved 25% by June 30 -- despite utilities having less reported difficulty hitting earnings targets and offering attractive, nearly fixed dividends.
- May suggest some investors question utilities’ ability to recover lost revenues.

Note: S&P Utility Index includes electric, gas, and water utilities.
Volatility has steadily declined from its peak of 82.69 in mid-March, but remains elevated at about the same average as in the Great Financial Crisis of 2008-09.

- Investors require higher equity returns during times of heightened uncertainty.

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Market Volatility

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- Investors require higher equity returns during times of heightened uncertainty.

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VIX Index Levels in 2020

Note: For context, during the Great Recession, VIX reached a peak of 80.86 on November 20, 2008.
Four-month daily betas have increased across U.S. electric, gas, and water utilities from January 31 to May 31, more than double their January 31 average.

- Similar increases in utility betas occurred during the Global Financial Crisis.
- These increases in beta would call for 300-400 bps increase in ROE under CAPM.

It is possible these changes are transitory, but there are structural reasons to expect them to persist, esp. utility funded moratoriums on shutting off delinquent accounts, and increased utility exposure to macro recovery of the commercial sectors of the economy.
Treasury Yields

U.S. treasury yields are at historic lows, with most of the drop in the term structure happening in March, then only moving up a few basis points.

- 10-year yields in June reached a high of 0.91%, averaging 0.73% and remaining under 1% throughout the month.

The current implied return expected for the market as a whole is about at 2019 levels.

But the composition is very different than in the past, with a higher MRP and a lower risk-free rate.

- Implied returns rose steadily from the beginning of 2020 through March, but declined in April and May.
- Ten-year government bond rates are about 140 bps lower than the 2019 average, while the 8.1% MRP is about 100 bps higher, which results in a market return that is comparable to the 2019 average of 9.2%.

Source: Bloomberg, data as of June 18, 2020.
Notes: Market return estimated by Bloomberg with a forward-looking Dividend Discount Model. Risk-free rate is based on 10-year U.S. Treasury yield. Return based at approximately 70% equity capital structure.
Canadian Returns

Canadian stocks have experienced some of the highest volatility in its market, and is down around 11% since the beginning of 2020.

- Canada’s social distancing policy varies across the country, but began generally around March 12 with gathering restrictions but limited Provincial lockdowns.86
- Canada’s index is comprised of primarily materials and industrials companies, but the index has significantly more energy & utility companies than the U.S., with more than 20% of the overall index made up of energy & utility.
- This may make it more sensitive (indirectly) to COVID-19 than its low infection levels would suggest.

![Expected Canadian Market Returns](image)

Source: Bloomberg, data as of June 18, 2020.
Note: Market return estimated by Bloomberg with a forward-looking Dividend Discount Model. Risk-free rate is based on 10-year Bank of Canada Treasury yield.

### Summary Statistics85,86,87

<table>
<thead>
<tr>
<th>Source</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Death Rates per 100K People (as of June 18, 2020)</td>
<td>23</td>
</tr>
<tr>
<td>Lock Down Date (Dates may vary based on geography)</td>
<td>3/12</td>
</tr>
<tr>
<td>YoY Decline in GDP (as of April 2020)</td>
<td>-6.2%</td>
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<tr>
<td>Total Decline in Stock Price (January 7 - June 15)</td>
<td>-10.5%</td>
</tr>
<tr>
<td>YoY Change in Govt Bond Yield (since June 14, 2019)</td>
<td>-0.9%</td>
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<tr>
<td>YoY Change in MRP (since June 14, 2019)</td>
<td>1.3%</td>
</tr>
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</table>
Credit Rating Agency Actions

On April 2, S&P Global Ratings downgraded the outlook for North American investor-owned utilities from “stable” to “negative” due to COVID-19 risk.88

- Since the beginning of March, S&P has downgraded only 3 electric utilities — for inadequate coverage ratios compounded by the uncertainty and liquidity risks from the pandemic.89

### S&P Credit Downgrades in March – June 2020

<table>
<thead>
<tr>
<th>Company</th>
<th>Date</th>
<th>Downgrade</th>
</tr>
</thead>
<tbody>
<tr>
<td>PNM Resources, Inc.</td>
<td>4/6/2020</td>
<td>Action: Downgrade from &quot;BBB+&quot; to &quot;BBB&quot;</td>
</tr>
<tr>
<td>Texas-New Mexico Power Company</td>
<td>4/6/2020</td>
<td>Action: Downgrade from &quot;A-&quot; to &quot;BBB+&quot;</td>
</tr>
<tr>
<td>ALLETE</td>
<td>4/22/2020</td>
<td>Action: Downgrade from &quot;BBB+&quot; to &quot;BBB&quot;</td>
</tr>
</tbody>
</table>

On April 22, Moody’s affirmed “stable” outlook for the U.S. public power sector, but cautioned that public power companies will likely have restricted liquidity and lessened coverage ratios for the next two years.90

Canada has been recently downgraded by Fitch Ratings from AAA to AA+ due to “expanded general government deficit” and expectations of “higher public debt ratios” resulting from COVID-19 pandemic.91
Key Takeaways
A Worrisome Resurgence of U.S. COVID-19

U.S. policies of social distancing helped to “flatten the curve” by May, relative to hospital capacities, but relaxation of those controls has allowed a resurgence.

- Now, COVID-19 may not be amenable to ready control with testing, incremental quarantining, and contact tracing.
- This will impair the ability to reopen the economy.

Various forecasts show a 2020 year-over-year GDP loss of around 4-7%, with a rebound to around +5-6% in 2021.

- However, the CBO forecasts that unemployment rates will remain elevated for many years to come.
- Millions of Americans are delaying credit payments, which may be a harbinger of further revenue losses or difficulties with deferred cost recoveries for utilities.
Oil and Gas May Affect Canada

The direct effects of COVID-19 may be not as important to the Canadian economy as the impact of the pandemic on oil, gas, and natural resource (export) markets.

- Oil futures are reflecting a long disruption to the demand and prices—not reaching pre-COVID-19 levels of even $50/bbl until 2025-2028.

- U.S. natural gas demand and prices have remained fairly consistent with normal seasonal declines, showing no strong or obvious COVID-19 effects.
  - Spot prices have been relatively flat and forwards depressed in front months, mostly due to lower export volumes and high storage levels.
  - Worldwide, LNG netback spot prices to Asia and Europe are below Henry Hub spot prices for gas, causing an estimated 20 US LNG cargoes for June to be cancelled, and more for July and August. This is equivalent to 5-10% of U.S. demand.
Electricity Loads Returning to Normal

The drop in average electric loads due to COVID-19 seems to have peaked in April and May, and in June is now about 3% below normal (past average) levels.

- Residential load is estimated to be up about 8% so the overall load reduction is concentrated in C&I customers, which would have to have declined about 10-15% due to COVID-19 to explain the overall reduction.
- Month-on-month average ISO load shapes show only modest overall changes, with a slight tendency to lose load in afternoon hours.
  - Specific peaks (not monthly averages) may have greater reductions, per ISO reports.

Gas- and coal-fired generation in June 2020 are up by over 60% compared to May 2020 corresponding to seasonal warming plus partial economic recovery; but compared to June 2019, gas-fired generation is up around 20% and coal is down approximately 10%.*

Forward prices for 2021 and beyond are mostly a bit above pre-COVID-19 levels.

Note: *Analysis includes PJM, MISO, SPP, CAISO, NYISO, ISO-NE, and IESO.
Utility Risks Elevated

Initial utility revenue reductions should be smaller in percentage terms than load losses, because the residential increases produce corresponding revenue increases (under volumetric rates) while the much larger lost C&I load is partly softened in revenues by demand charges.

But the losses from moratoriums on shutoffs for non-payment may grow to levels difficult to recover, and some businesses may not be viable at reduced traffic, so very significant cost recovery shortfalls could arise despite notional deferral and decoupling mechanisms.

It is likely that the cost of equity for utilities is up due to these heightened cost recovery risks, reduced and more economy-sensitive growth, and altered market risk characteristics:

- The U.S. Market Volatility Index (VIX) is elevated to about the average level seen in the 2008/09 Great Financial Crisis, causing the Market Risk Premium to be up considerably.
- Utility stock volatility has been more correlated with, and actually larger than, the U.S. market as a whole, causing betas to go up.
Sources
Sources


Sources


Sources


Sources


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